

## Message Text

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44

ORIGIN ARA-20

INFO OCT-01 ISO-00 EUR-25 NIC-01 SP-03 AID-20 EB-11 NSC-07

RSC-01 CIEP-03 TRSE-00 SS-20 STR-08 OMB-01 CEA-02

SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-07

H-03 INR-11 L-03 NSAE-00 PA-04 PRS-01 SAJ-01 IO-14

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APPROVED BY USOAS - AMBASSADOR MAILLIARD

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FM SECSTATE WASHDC

TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS IMMEDIATE

USCINCSO

UNCLAS STATE 207439

E.O. 11652: N/A

TAGS: PFOR, OAS

SUBJECT: OAS CUBA SANCTIONS: FIRST DAY OF DEBATE

REFERENCE: STATE 197504

SUMMARY: NINE DELEGATES INCLUDING THREE FOREIGN MINISTERS SPOKE IN THE SEPTEMBER 19 OPENING SESSION OF THE OAS PERMANENT COUNCIL MEETING ON THE COSTA RICA-COLOMBIA-VENEZUELA PROPOSAL FOR AN MFM IN NOVEMBER TO RECONSIDER CUBA SANCTIONS. THE PROPOSAL DOES NOT CALL FOR A COMMITTEE OF INQUIRY, AS IT DID WHEN ORIGINALLY DRAFTED. ALL WHO SPOKE AGREED THE ISSUE MIGHT BE EXAMINED, AND SEVERAL OPPOSED LIFTING SANCTIONS. STATEMENTS CONTINUE SEPTEMBER 20, AFTER WHICH PROPOSED AMENDMENTS TO THE TRIPARTITE DRAFT WILL BE CONSIDERED. END SUMMARY.

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1. TWO NEW TRIPARTITE DRAFTS WERE HANDED OUT BEFORE THE

MEETING. THEY WERE BASED ON THE ORIGINAL DRAFT (REF), BUT WITH CONSIDERABLE AMENDMENT TO MEET THE OBJECTIONS OF VARIOUS DELEGATIONS. THE COMMITTEE OF INQUIRY, WHICH HAD BEEN PROVIDED FOR IN THE ORIGINAL DRAFT WAS DROPPED. THE FOLLOWING IS THE TEXT OF THE NEW DRAFTS:

FIRST RESOLUTION:

QTE WHEREAS: THE COUNCIL HAS TAKEN COGNIZANCE OF THE NOTE OF THE REPRESENTATIVE OF COLOMBIA, COSTA RICA, AND VENEZUELA, THROUGH WHICH THEIR GOVERNMENTS REQUEST THE CONVOCAION OF A MEETING OF MINISTERS OF FOREIGN AFFAIRS

TO SERVE AS ORGAN OF CONSULTATION IN APPLICATION OF THE INTER-AMERICAN TREATY OF RECIPROCAL ASSISTANCE, IN ORDER THAT THAT MEETING, TAKING INTO ACCOUNT THE CHANGE IN THE CIRCUMSTANCES THAT EXISTED IN 1964, MAY DECIDE AS APPROPRIATE ON THE ADVISABILITY OF CEASING APPLICATION OF THE PROVISIONS OF RESOLUTION I OF THE IX MEETING OF CONSULTATION; AND

THE GOVERNMENT OF ECUADOR HAS STATED THAT IT IS AGREEABLE THAT THE MEETING OF CONSULTATION SHOULD TAKE PLACE IN QUITO, ITS CAPITAL CITY, BEGINNING IN THE SECOND WEEK OF NOVEMBER OF THE CURRENT YEAR, 1974,

THE PERMANENT COUNCIL OF THE ORGANIZATION OF AMERICAN STATES RESOLVES:

1. TO CONVOKE A MEETING OF MINISTERS OF FOREIGN AFFAIRS, TO SERVE AS ORGAN OF CONSULTATION FOR THE INTER-AMERICAN TREATY OF RECIPROCAL ASSISTANCE, SO THAT, IN STRICT OBSERVANCE OF THE PRINCIPLE OF NONINTERVENTION OF ONE STATE IN THE AFFAIRS OF OTHER STATES, AND TAKING INTO ACCOUNT THE CHANGE IN CIRCUMSTANCES THAT PREVAILED WHEN THE MEASURES AGAINST THE GOVERNMENT OF CUBA WERE ADOPTED, MAY DECIDE WHETHER THERE IS JUSTIFICATION FOR CEASING TO APPLY RESOLUTION I OF THE IX MEETING OF CONSULTATION HELD IN 1964.

2. TO HOLD THE MEETING OF THE ORGAN OF CONSULTATION IN QUITO, BEGINNING ON NOVEMBER 8, 1974.

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3. TO CONSTITUTE ITSELF AND ACT PROVISIONALLY AS ORGAN OF CONSULTATION, IN ACCORDANCE WITH ARTICLE 12 OF THE AFOREMENTIONED TREATY.

4. TO INFORM THE UNITED NATIONS SECURITY COUNCIL OF THE TEXT OF THIS RESOLUTION AND OF ANY DECISIONS THAT MAY BE TAKEN IN THIS CONNECTION. END QTE.

SECOND RESOLUTION: QTE WHEREAS: ON THIS DATE THE PERMANENT COUNCIL OF THE ORGANIZATION OF AMERICAN STATES ADOPTED RESOLUTION NO. BY VIRTUE OF WHICH IT CONVOKED A MEETING OF MINISTERS OF FOREIGN AFFAIRS OF STATES PARTIES TO THE TIAR TO SERVE AS ORGAN OF CONSULTATION FOR THE TIAR, FOR THE PURPOSE OF DECIDING ON THE MATTER REFERRED TO IN THAT SAME RESOLUTION,

THE PERMANENT COUNCIL ACTING PROVISIONALLY AS ORGAN OF CONSULTATION FOR THE TIAR RESOLVES:

TO DEVOTE ITS ACTIVITIES TO THE PREPARATION OF THE PRELIMINARY WORK FOR THE MEETING. END QTE.

2. FOREIGN MINISTER FACIO OF COSTA RICA SPOKE FIRST. HE DWELT ON THE THAWING OF THE COLD WAR SINCE 1964, WHEN SANCTIONS WERE IMPOSED. FACIO RECOGNIZED PAST EFFORTS BY CUBA TO EXPORT REVOLUTION BUT SAID THEY HAD FAILED. OF GREAT IMPORTANCE, HE SAID, IS THE EROSION OF THE RIO TREATY WHICH HAS RESULTED FROM THE INCREASING NUMBER OF COUNTRIES WHICH DO NOT HONOR THE SANCTIONS. FACIO ALSO SAID THAT SANCTIONS HAD NOT WORKED -- THEY HAD REINFORCED, NOT WEAKENED, SOVIET INFLUENCE IN CUBA.

3. FOREIGN MINISTER VIGNES OF ARGENTINA RECALLED HIS EFFORT IN THE WASHINGTON MFM IN FEBRUARY TO INVITE CUBA BACK INTO INTER-AMERICAN COUNCILS. HE BACKED THE TRIPARTITE DRAFT, BUT STATED HIS OPPOSITION TO A COMMITTEE OF INQUIRY ON A QUESTION ARGENTINA HAS "ALREADY DECIDED IN THE EXERCISE OF OUR SOVEREIGNTY".

4. FOREIGN MINISTER BLANCO OF URUGUAY SPOKE EXTEMPO-  
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RANEOUSLY AND WITH SOME PASSION IN OPPOSING THE LIFTING OF SANCTIONS. HE SAID URUGUAY SUPPORTS THE CONCEPT OF PLURALITY OF IDEOLOGIES, BUT IT ALSO SUPPORTS NON-INTERVENTION. AND CUBA HAS INTERVENED QUITE RECENTLY IN URUGUAY, HE SAID, AN INTERVENTION WHICH CAN BE DOCUMENTED. THUS, HE SAID, CUBA IS STILL A THREAT TO THE PEACE AND SECURITY OF THE HEMISPHERE. HE AGREED, HOWEVER, THAT THE OAS SHOULD EXAMINE THE SANCTIONS ISSUE AND SAID URUGUAY WAS PREPARED TO GET RIGHT DOWN TO THE SUBSTANTIVE QUESTIONS NOW, WITHOUT WAITING UNTIL NOVEMBER.

5. AMBASSADOR MACHIN OF VENEZUELA NOTED THE REDUCED TENSIONS IN THE WORLD AND THE ACCEPTANCE BY THE INTER-AMERICAN SYSTEM OF PLURALISM. HE NEVERTHELESS UNDERLINED THE IMPORTANCE OF NON-INTERVENTION; QTE THE INCORPORA-

TION OF THIS PRINCIPLE (NON INTERVENTION) INTO OUR POSITIVE LAW MUST BE REAFFIRMED AS A WALL TO STOP ANY ATTEMPT AT TERRITORIAL EXPANSION OR AT EXPORTING REVOLUTIONS OR TO PROMOTE FROM OUTSIDE A COUNTRY THE OVERTHROW OF CONSTITUTED GOVERNMENTS. UNQTE.

6. AMBASSADOR TRUCCO OF CHILE SAID THAT THE RIO TREATY IS A KEYSTONE OF THE INTER-AMERICAN SYSTEM, AND IT IS BEING DAMAGED BY THOSE WHO REFUSE TO ABIDE BY DECISIONS UNDER THE TREATY. HE NOTED THAT CHILE FOUGHT AGAINST OBLIGATORY SANCTIONS IN 1964; BUT WHEN IT LOST THE VOTE, COMPLIED WITH ITS TREATY OBLIGATION AND JOINED IN THE SANCTIONS. HE SAID THE REAL QUESTION IS WHETHER CUBA IS

STILL INTERVENING, AND HE ANSWERED WITH A RESOUNDING YES. HE SAID CHILE DOES NOT OPPOSE THE CALLING OF AN MFM, BUT WILL PROPOSE SOME CHANGES IN THE DRAFT RESOLUTION.

7. AMBASSADOR DE LA COLINA OF MEXICO GAVE A RESUME OF HIS GOVERNMENT'S POSITION, I.E., THAT THE SANCTIONS HAVE ALWAYS BEEN ILLEGAL. HE ANNOUNCED HIS SUPPORT FOR THE TRIPARTITE PROPOSAL FOR AN MFM.

8. AMBASSADOR LEORO OF ECUADOR SAID THAT CONTINUATION OF THE SANCTIONS ENCOURAGES VIOLATIONS, THUS WEAKENING THE RIO TREATY. CONSEQUENTLY, HE SAID, ECUADOR SUPPORTS THE UNCLASSIFIED

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CALLING OF THE MFM. HE REITERATED THE ECUADORAN OFFER OF QUITO AS SITE OF THE MEETING.

9. AMBASSADOR ALVARADO OF PERU CALLED THE SANCTIONS QTE ANACHRONISTIC AND INOPERATIVE UNQTE. HE WAS WILLING TO GO ALONG WITH THE PROPOSAL BUT WAS PREPARED TO GO AHEAD WITH SUBSTANTIVE ACTION NOW, AS URUGUAY HAD SUGGESTED.X

10. AMBASSADOR VIDAL OF BRAZIL SAID THAT THE ORIGINAL TRIPARTITE PROPOSAL WAS UNACCEPTABLE TO BRAZIL SINCE IT MADE NO REFERENCE TO THE BEHAVIOR OF CUBA WHICH CAUSED THE SANCTIONS TO BE IMPOSED. HE NOTED, HOWEVER, THAT BRAZIL'S INSISTENCE ON INCLUSION OF THE PRINCIPLE OF NON-INTERVENTION HAD BEEN ACCEPTED BY THE THREE SPONSORS IN THE NEW DRAFT. BRAZIL, HE SAID WOULD HAVE PREFERRED A COMMITTEE OF INQUIRY, BUT IF THE COUNCIL SHOULD DECIDE NOT TO SET ONE UP BRAZIL UNDERSTOOD THAT THE COUNCIL, ACTING AS PROVISIONAL ORGAN OF CONSULTATION, ITSELF COULD EXERCISE THE INVESTIGATIVE FUNCTION AND RECEIVE INFORMATION FROM MEMBER STATES. HE SAID HE WOULD INTRODUCE AN AMENDMENT TO THE PROCEDURAL RESOLUTION WHICH WOULD INSTRUCT THE COUNCIL (AS PROVISIONAL ORGAN OF CONSULTATION)

TO PREPARE A REPORT BASED ON INFORMATION TRANSMITTED TO IT  
BY MEMBER STATES.

11. THE FOLLOWING DELEGATES ARE INSCRIBED SO FAR TO  
SPEAK FRIDAY: PARAGUAY, COLOMBIA, TRINIDAD AND TOBAGO,  
DOMINICAN REPUBLIC, JAMAICA, THE U.S. KISSINGER

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